

Message Text

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ACTION IO-14

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TO SECSTATE WASHDC PRIORITY 968

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TAGS: UNIDO AFIN EAID

SUBJECT: UNIDO - THIRD SESSION OF PERMANENT COMMITTEE -
FINANCIAL IMPLICATIONS OF UNIDO SECOND GENERAL CONFERENCE

REF: A. VIENNA 10203 B. VIENNA 10205

1. SUMMARY - FOLLOWING LENGTHY, ARDUOUS DISCUSSIONS
IN CONTACT AND DRAFTING GROUPS CONCERNING PROPOSED
ACTIONS THAT SHOULD BE UNDERTAKEN IN PREPARATION FOR
UNIDO-II OVER AND ABOVE THOSE ALREADY ENVISAGED AND
PROVIDED FOR IN GA-APPROVED UNIDO PROGRAM/BUDGET FOR
1974, PC-III BY CONSENSUS REQUESTED SECRETARIAT TO
SUBMIT TO SYG ADDITIONAL FINANCIAL IMPLICATIONS OF
\$260,000 FOR 1974 TO FINANCE SUCH ACTIVITIES, FOR
SUBMISSION TO GA PURSUANT TO FIFTH COMMITTEE DECISION
OF NOV. 27 (USUN 5343). END SUMMARY.

2. DURING COURSE OF DUSCUSSION UNIDO-II PREPARATIONS IN PC-III,
CONTACT AND DRAFTING GROUPS, GROUP OF 77 PRESSED AT ONE TIME OR
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ANOTHER FOR THE FOLLOWING PREPARATORY ACTIVITIES (IN

ADDITION TO ESTABLISHMENT OF INTERSESSIONAL SUB-COMMITTEE), SOME OF WHICH PROPOSED INITIALLY BY SECRETARIAT: (A) PARTICIPATION OF UNIDO IN REGIONAL MEETINGS OF MINISTERS OF INDUSTRY EXPECTED TO BE CONVENED PRIOR TO UNIDO-II IN LATIN AMERICA, ASIA, AFRICA AND MIDDLE EAST, TOGETHER WITH PREPARATION OF "REGIONAL PROBLEM-ORIENTED PAPERS" TO ASSIST MINISTERIAL DISCUSSION, (B) PREPARATION OF BACKGROUND PAPERS IN ADDITION TO THOSE ALREADY COMMISSIONED, (C) REPRODUCTION AND CIRCULATION OF APPROXIMATELY 2000 PAGES OF DOCUMENTATION DRAWN FROM FOUR CATEGORIES DESCRIBED PARA 3 REF A AND INTENDED TO SUPPORT ITEM 6 OF UNIDO-II PROVISIONAL AGENDA, (D) PREPARATION AND CIRCULATION OF DOCUMENTATION TO SUPPORT ITEMS 7 AND 8 OF UNIDO-II PROVISIONAL AGENDA, (E) TRAVEL OF STAFF MEMBERS TO SELECTED DEVELOPING COUNTRIES FOR PURPOSE OF DISCUSSION WITH GOVERNMENTS AND COLLECTION OF INFORMATION RELEVANT TO CONFERENCE PREPARATIONS, (F) PROVISION OF ADDITIONAL TEMPORARY STAFF AT VIENNA, (G) A SEMINAR-TYPE MEETING OF EXPERTS (PATTERNED AFTER FUNEX GROUP ORGANIZED TO ASSIST PREPARATIONS FOR STOCKHOLM ENVIRONMENT CONFERENCE).

3. APART FROM ITS POSITION ON INTERSESSIONAL MACHINERY, GROUP B VIEWS ON THESE PROPOSED ACTIVITIES WERE AS FOLLOWS: LETTERING CORRESPONDS TO THAT OF PARA 2 ABOVE) (A) ACCEPTED AS REASONABLE, (B) ON THE QUESTION OF PREPARATION OF BACKGROUND PAPERS IN ADDITION TO THOSE ALREADY COMMISSIONED IN ORDER TO PROVIDE MATERIAL FOR PREPARATION OF CONFERENCE ISSUE/PROBLEM PAPERS, UPSHOT OF LONG DEBATE WAS TO LEAVE TO SECRETARIAT DECISION ON WHICH SPECIFIC ADDITIONAL BACKGROUND PAPERS SHOULD BE PREPARED (SUBJECT TO FINANCIAL RESOURCES AVAILABLE), (C AND D) GROUP B ACCEPTED NEED TO REPRODUCE AND CIRCULATE THREE CATEGORIES OF CONFERENCE DOCUMENTATION: (I) SHORT ISSUE (ABOUT 10 PAGES) PROBLEM PAPERS TIED TO THE SPECIFIC SUB-ITEMS OF ITEM 6 OF PROVISIONAL AGENDA, (II) INTERAGENCY PAPERS PREPARED JOINTLY BY UNIDO AND FAO, ILO, UNCTAD UNEP RESPECTIVELY, (III) PAPERS RELATED TO AGENDA ITEMS 7 AND 8, IN THIS CONNECTION GROUP B GENERALLY ARGUED THAT, WHILE SECRETARIAT MIGHT PROVIDE LIMITED OFFICIAL USE

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SHORT PAPER ON ITEM 7(A) (FOLLOW-UP OF RECOMMENDATIONS OF UNIDO-I) NO NEW PAPERS NEED BE REPRODUCED FOR ITEMS 7(B) (UNIDO LONG-RANGE STRATEGY) AND 8 (INSTITUTIONAL ARRANGEMENTS) SINCE CONFERENCE WOULD HAVE AVAILABLE REPORT OF AD HOC COMMITTEE OF 27 AND IDB-VIII CONSIDERATION THEREOF PLUS SYG'S STUDY ON ADDITIONAL UNIDO ADMINISTRATIVE AUTONOMY AND ANY 29TH GA CONSIDERATION THEREOF. GROUP FIRMLY OPPOSED REPRODUCTION OF BACK-

GROUND PAPERS WHICH URGED ON SELECTIVE BASIS BY GROUP OF 77 AND GROUP D. FINAL OUTCOME THIS POINT WAS TO MAKE NO PROVISION FOR SUCH REPRODUCTION, (E) GENERALLY OPPOSED BY GROUP ON GROUND PURPOSES TO BE SERVED BY ADDITIONAL STAFF TRAVEL COULD BE ACHIEVED BY OTHER MEANS INCLUDING USE OF INDUSTRIAL DEVELOPMENT FIELD ADVISERS AND ORDINARY TRAVEL OF STAFF FOR OTHER PURPOSES. IN LAST HOURS PC-III MOST GROUP B COUNTRIES WILLING ALLOW SECRETARIAT SOME LEEWAY ON ADDITIONAL TRAVEL, (F) GROUP B INITIALLY OPPOSED, BUT LATER RELAXED SOMEWHAT, (G) OPPOSED.

4. MAXIMUM FINANCIAL IMPLICATIONS OF ALL ABOVE ACTIVITIES ESTIMATED BY SECRETARIAT AS ABOUT \$767,000 FOR 1974 AFTER TAKING ACCOUNT OF \$167,000 ALREADY APPROPRIATED BY GA FOR 1974. (THIS TOTAL BASED, INTER ALIA, ON \$154,000 FOR POSSIBLE SIX MEETINGS OF PREP COMM SUB-COMMITTEE, \$167,000 FOR FUNEX-TYPE SEMINAR AND \$163,000 FOR REPRODUCTION OF DOCUMENTATION). OUTCOME OF EXTENDED DISCUSSION OF PROPOSED ACTIVITIES ON ONE HAND AND BARGAINING ON WHAT FINANCIAL RESOURCES MIGHT BE MADE AVAILABLE WAS CONSENSUS ON \$260,000 - A FIGURE "RELUCTANTLY" ACCEPTED BY GROUP B SPOKESMAN IN CONTACT GROUP, SOMEWHAT MORE EASILY BY GROUP D AND CHARACTERIZED BY GROUP OF 77 AS EXTREMELY MODEST WHEN COMPARED TO RESOURCES MADE AVAILABLE TO OTHER RECENT MAJOR UN CONFERENCES. FIGURE NOTIONALLY BREAKS DOWN APPROXIMATELY

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SIL-01 LAB-06 OMB-01 TRSE-00 PA-04 PRS-01 USIA-15

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AS FOLLOWS: POSSIBLE FOUR WEEK LONG MEETINGS OF PREP COMM
SUBCOMMITTEE \$106,000; UNIDO PARTICIPATION IN AND DOCUMENTATION
FOR REGIONAL MINISTERIAL MEETINGS \$50,000;
PREPARATION OF ADDITIONAL BACKGROUND PAPERS \$25,000;
ADDITIONAL COSTS OF REPRODUCTION OF DOCUMENTATION
AS DESCRIBED ABOVE -- \$13,000 (\$97,000 ALREADY APPROPRIATED
FOR 1974); \$20,000 FOR STAFF TRAVEL AND SOME \$50,000
FOR ADDITIONAL TEMPORARY STAFF. THROUGHOUT CONTACT
AND DRAFTING GROUP DISCUSSION U.S. DEL CONTINUED TO
RESERVE ON ANY ADDITIONAL FINANCIAL IMPLICATIONS AND
TO OPPOSE CERTAIN PROPOSED ACTIVITIES E.G. STAFF
TRAVEL, FUNEX TYPE SEMINAR, REPRODUCTION OF BACKGROUND
PAPERS AND ADDITIONAL STAFF.

5. PLENARY DURING NIGHT OF DEC 10-11 ACCEPTED BY
CONSENSUS RESULTS OF CONTACT GROUP DISCUSSIONS. U.S.
DEL ENTERED INTO REPORT OF PC-III EXPLICIT OPPOSITION
TO STAFF TRAVEL TO MEMBER COUNTRIES AND ADDITIONAL
STAFF (REPRODUCTION OF BACKGROUND PAPERS AND FUNEX
TYPE MEETING HAVING BEEN ELIMINATED IN CONTACT GROUP)
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AND GENERAL RESERVATION ON WHOLE OF ADDITIONAL FINANCIAL
ESTIMATES, NOTING, HOWEVER, THAT PROPOSALS WOULD BE
CAREFULLY EXAMINED BY USG. UK AND FRANCE ALSO RESERVED
ON FINANCIAL IMPLICATIONS.

6. SEPTTEL GIVES ADDITIONAL DETAILS ON POSITION TAKEN
BY USDEL CONCERNING MEETINGS OF INTERSESSIONAL SUB-
COMMITTEE.

7. COMMENT: GROUP OF 77 MADE CLEAR FROM START OF
DISCUSSION ON UNIDO-II THAT IN THEIR VIEW UNIDO BEING
SHORT-CHANGED ON RESOURCES FOR UNIDO-II PREPARATION,
IN CONTRAST TO RELATIVELY LIBERAL TREATMENT ACCORDED
OTHER CONFERENCES, AND ARGUED THAT FIFTH COMMITTEE
ACTION OF NOV 27 SHOWED THAT GA SUPPORTED THIS VIEW.
U.S. DEL AND TO LESSER EXTENT OTHER GROUP B MEMBERS
MADE STRONG EFFORT TO HOLD DOWN ADDITIONAL FINANCIAL
IMPLICATIONS. HOWEVER, IF SYG SUBMITS ADDITIONAL
ESTIMATES TO CURRENT GA PURSUANT TO PC-III CONSENSUS,
GROUP OF 77 CAN BE EXPECTED TO GIVE THEM STRONG
SUPPORT. IN OUR VIEW IT WILL BE THEN DIFFICULT TO

ESCAPE VOTING SOME ADDITIONAL RESOURCES FOR UNIDO-II
PREPARATION. WE FEEL, IN VIEW OF INTENSIVE EXAMINATION
GIVEN THIS MATTER DURING PC-III, FIGURE IN NEIGHBORHOOD
OF THIS ESTIMATE IS JUSTIFIED RELATIVE TO
NEED FOR ADEQUATE PREPARATION FOR UNIDO-II AND TO
EXPENDITURE ON OTHER CONFERENCES. TO EXTENT DEPT MAY
WISH SHAVE FOREGOING, ASSUME IT WOULD WISH TO USE ACABQ
FOR MOVING REDUCTIONS ON ACTIVITIES WHICH USDEL HAS
OPPOSED HERE, E.G. STAFF TRAVEL FOR CONSULTATIONS IN
LDC CAPITALS AND ADDITIONAL TEMPORARY STAFF. STIBRAVY

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